## STATE OF NEW HAMPSHIRE BEFORE THE PUBLIC UTILITIES COMMISSION

## EnergyNorth Natural Gas, Inc. d/b/a National Grid NH

**Docket DG 08-009** 

Direct Testimony Of John E. O'Shaughnessy and Ann E. Leary Regarding Temporary Rates

- 1 Q. Please state your names and business addresses.
- 2 A. My name is John E. O'Shaughnessy. My business address is One MetroTech
- Center, Brooklyn, New York 11201. My name is Ann E. Leary. My business
- 4 address is 52 Second Avenue, Waltham, Massachusetts 02451.
- 5 Q. Are you the same John E. O'Shaughnessy and Ann E. Leary who submitted
- 6 other direct testimony in this case?
- 7 A. Yes. Our educational backgrounds and qualifications are set forth in our
- 8 individual prefiled direct testimonies in support of the Company's permanent rate
- 9 filing.
- 10 Q. What is the purpose of your testimony?
- 11 A. Our testimony explains the level of temporary rates sought by the Company, the
- reasons for the request and the impact to customers.
- 13 Q. What action is the Company proposing to the Commission with regard to
- 14 temporary rates?
- 15 A. The Company is requesting temporary rates at a level that would generate
- additional annual gross operating revenue of \$6,620,440. This would result in a
- 17 3.75% increase in customers' overall bills. The Company is requesting that
- temporary rates take effect on August 24, 2008 on a service-rendered basis, and
- that they be applied to customers based on the rate design set forth in the
- 20 Company's filing in support of permanent rates. This rate design is described in
- 21 detail in the testimony of Gary L. Goble.
- 22 Q. Why is the Company requesting temporary rates?

The Company is seeking temporary rates because it is earning significantly less than its allowed rate of return. As described in more detail below, the Company is earning 589 basis points below its last allowed return and 532 basis points below the rate of return being proposed in this case. This primarily results from the fact that rate base has more than doubled since the last rate filing more than 15 years ago. During that time, the Company has made significant investments in non-revenue producing assets. In addition, the cost to serve customers has increased significantly. Over the past 15 years, inflation has increased nearly 50%. Not surprisingly, the Company has experienced increases in the cost of labor, benefits and most other operating expenses, despite achieving significant cost savings through merger synergies and other efficiencies. The impact of these factors has been further compounded by a decline in average use per customer as a result of customer conservation and energy efficiency improvements to homes and natural gas heating equipment. Temporary rates are a way of mitigating, to some degree, the problems associated with regulatory lag, while enabling the Commission and parties to the proceeding to consider the details of the Company's permanent rate request. Implementation of temporary rates at the level requested by the Company will create a smoother transition to any new permanent rates ordered in this case. Moreover, the settlement agreement in the KeySpan/National Grid merger specifically contemplated that the Company would make a temporary rate filing, with rates to be effective one year after consummation of the merger (i.e., August 24, 2008).

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- 1 Q. Did the Company earn its allowed rate of return in the test year ended
- 2 **June 30, 2007?**
- 3 A. No. Exhibit EN 2-2-1A, which is submitted as part of the permanent rate case
- 4 filing, shows that the Company earned a rate of return of 3.94% for the test year
- 5 ended June 30, 2007, which is substantially less than the last allowed overall rate
- of return of 9.83% and is also below the 9.26% rate of return requested by the
- 7 Company.
- 8 Q. How was the temporary increase of \$6,620,440 calculated?
- 9 A. As shown on Attachment JOS/AEL-1: Computation of Temporary Rate Increase,
- the proposed increase of \$6,620,440 is based on the test year rate base of
- \$148,037,338, as shown on Exhibit EN 2-4 (which is part of the permanent rate
- filing), an overall rate of return of 9.26% and the test year net operating income of
- \$5,833,244, as shown in column 1 of EN-2-2-1. For this purpose, no pro forma
- adjustments were made to the test year figures. The calculated deficiency was
- then reduced by 50% in order to provide a gradual transition to the level of rates
- proposed by the Company in its permanent rate filing.
- 17 Q. How did you calculate the rate of return of 9.26%?
- 18 A. The rate of return is taken from Exhibit EN 3-1 of the Company's permanent rate
- filing, where the calculation is shown.
- 20 Q. What percentage increase does the Company's temporary rate request
- 21 represent?
- A. The increase is approximately 3.75% on average over the current bills on a burner
- 23 tip basis, and 16.1% based on delivery rates only. The residential heating

customer charge would change from \$9.88 per 30 day month to \$19.18 per month, and for the winter period the first block would change from \$0.2945 per therm to \$0.2290 per therm, while the second block would change from \$0.1711 per therm to \$0.1330 per therm. For low income residential heating customers, the customer charge would change from \$3.95 per 30 day month to \$7.67 per month, and for the winter period the first block would change from \$0.1178 per therm to \$0.0916 per therm, while the second block would change from \$0.0684 per therm to \$0.0532 per therm. As described in the Report of Proposed Rate Changes – Temporary Rates, which is attached to our testimony as Attachment JOS/AEL-2, the increase for the average residential customer will be approximately \$10.96 per month, while the increase for the average low income residential heating customer will be \$4.51 per month.

- Q. Please describe the estimated bill impacts resulting from the temporary rate changes being proposed by the Company.
- A. The Company anticipates that the average increase for customers in the Residential Heating class will be approximately 5.0% on an annual basis. Customers in the Residential Non-Heating class will experience a 6.9% total bill increase on average. The Commercial and Industrial High Winter Use customers (G-40 series) will experience bill impacts ranging on average from a 1.4% increase to a 2.9% increase, while Commercial and Industrial Low Winter Use customers (G-50 series) will experience bill impacts ranging on average from a decrease of 0.4% to an increase of 1.4%.

- Q. Are the proposed temporary rates sufficient to yield not less than a reasonable return on the cost of the property used and useful in the public service less accrued depreciation, as shown by the reports of the Company filed with the Commission?
- 5 A. Yes. Because temporary rates are reconcilable once a decision on permanent 6 rates is issued, they should allow the Company to earn a reasonable return on its 7 investment. As described in Attachment JOS/AEL-1, whether calculated based 8 on the Company's test year rate base or the rate base reflected in the books and 9 records on file with the Commission, the Company's requested level of temporary 10 rates yields a rate of return below what is currently authorized and below the rate 11 of return sought in this proceeding. Specifically, the additional revenue that 12 would be generated by the temporary rate increase is 44% of the increase that the 13 Company would be entitled to receive based on the rate base and operating 14 expenses reflected in the Company's books and records on file with the 15 Commission and 45% of what the Company would be entitled to receive using the 16 last allowed rate of return. As I noted earlier, the increase amounts to 50% of the 17 revenue deficiency calculated based on the test year rate base and net operating 18 income using the rate of return proposed by the Company in its permanent rate 19 filing.
- Q. Are customers protected from being overcharged by temporary rates if the final rate case decision is less than the level of temporary rates?
- 22 A. Yes, customers are protected because of the reconciling nature of temporary rates 23 once permanent rates are established by the Commission.

- Does this conclude your testimony? 1 Q.
- A. Yes.

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## ENERGYNORTH NATURAL GAS, INC d/b/a NATIONAL GRID NH Computation of Revenue Deficiency For Temporary Rates

	Based on Books/Records on File with PUC Using Last Allowed Rate of Return	Test Year Based on Last Allowed Rate of Return	Test Year Based on Requested	
Rate Base Proposed	Nate of Neturn	148,037,338	148,037,338	
Rate Base as filed	167,198,750			
Rate of Return	9.83%	9.83%	9.26%	
Income Required	16,441,100	14,556,907	13,708,258	
Net Operating Income - Historical Test Year	ır	5,833,244	5,833,244	
Net Operating Income as Filed	7,517,879			
Deficiency	8,923,221	8,723,663	7,875,014	
Tax Effect	1.6814	1.6814	1.6814	
Revenue Deficiency	15,003,313	14,667,782	13,240,881	
% Requested			50%	
Request for Temporary Rates			6,620,440	

DG 08-009 Page 1 of 1 Attachment JOS/AEL-2 National Grid NH

## Report of Proposed Rate Changes-Temporary Rates National Grid NH Rate Design Filing

Non-Heat   Heat   Low Income   Non-Heat   Heat   Low Income   Low Income   Non-Heat   Heat   Low Income   Low Income   Low Income   Non-Heat   Heat   Low Income   Low Income   Non-Heat   Low Income   Low Income   Non-Heat   Low Income   Low Income   Non-Heat   Low Income   Low Income	-		_	-							
Non-Heat   Heat   Low Income   Small High   Mied High   Large High   Discount)		Combined	Large Load	Factor >90%		06DTT	69-63	<b>:</b>	83,221	14,447,556 14,525,784	
Non-Heat   Heat   Low Income   Small High   Mied High   Large High   Discount)		C & I Low Winter Use	Large Load	Factor >110%		LLG110	69		6	14,187,145	5 74,097.15 5 74,487.75 390.59 0.53%
Non-Heat   Heat   Low Income   Small High   Mied High   Large High   Discount)			Large Load	Factor	<110%	LLL110	£.	€9	<del>-</del>	260,410 263,690	_
Non-Heat   Heat   Low Income   Small High   Mied High   Large High   Discount)			Large Load	Factor <90%		TLL90	G-53	\$ 166,163	38	11,515,095 11,681,257	
Non-Heat   Heat   Low Income   Small High   Mied High   Large High   Discount)			1	Winter Use		ML	G-52		300	8,435,263 8,466,525	
Non-Heat   Heat   Low Income   Small High   Miet High   Lan   (After   Winter Use   Winter Use			┞			SF	G-51	\$ (19,164)	1,356	5,509,807	<i>ө</i> ө ө
Non-Heat   Heat   Low Income   Small High		C & I High Winter Use	Large High	Winter Use		LH	ij		43	6,980,652	\$ 13,672.36 \$ 14,018.10 \$ 345.74 2.53%
Non-Heat   Heat   Low Income   Small High			Med High	Winter Use		MH	542	630,207	1,464	42,495,615 43,125,821	\$ 2,418.69 \$ 2,454.56 \$ 35.87 1.48%
Non-Heat   Heat   Low Income				Winter Use		нѕ	Į		7,277	27,439,051 28,234,441	\$ 314.20 \$ 323.31 \$ 9.11 2.90%
Andrease (CDecrease)  Non-Heat RNSII R-1	1	ESIDENTIAL	Low Income	(After	Discount)	RLLAP	R.		4,530	5,009,696	\$ 92.16 \$ 94.36 \$ 2.20 2.39%
Andrease (CDecrease)  Non-Heat RNSII R-1	TOTAL		Heat			RSH	R-3	\$4,157,194	63,221		
Jine Puc 1604.02 (a)(2)  No.  1 a. Rate Class Designation 2 b. Effect of Proposed Change 4 Increase (Decrease) 5 6 7 c. Average Number of Customers 9 9 10 d. Estimated Annual Revenue Present Rates 11 Present Rates 12 Proposed Rates, \$\( \)bill \( \) Present Rates 13 Proposed Rates 14 e. Proposed Rates 15 Present Rates 16 Present Rates 17 Increase (Decrease) 18 Percentage Increase (Decrease)		ž	Non-Heat			RNSH	R-1	\$ 135,480	4,975	1,957,025	\$ 32.78 \$ 35.05 \$ 2.27 6.92%
			ine Puc 1604.02 (a)(2)	No.		1 a. Rate Class Designation	2	3 b. Effect of Proposed Change 4 Increase (Decrease) 5	6 7 c. Average Number of Customers 8 9	10 d. Estimated Annual Revenue 11 Present Rates 12 Proposed Rates 3	14 e. Proposed Rates, \$/bill 15 Present Rates 16 Proposed Rates 17 Increase (Decrease) 18 Percentage Increase (Decrease)

NOTES:
Data above imputes gas supply costs for transportation customers equal to current COG rates for both present and proposed rates.